

**GREATER NAPLES FIRE RESCUE DISTRICT
FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
SEPTEMBER 30, 2018**

GREATER NAPLES FIRE RESCUE DISTRICT

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INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
Greater Naples Fire Rescue District
Naples, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the remaining fund information of Greater Naples Fire Rescue District, Naples, Florida (the "District") as of and for the fiscal year ended September 30, 2018, which collectively comprise the District's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the District's Firefighters' Pension Plan, which represents 100% of the assets, net position, and additions of the fiduciary fund. Those financial statements were audited by other independent auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the District's Firefighters' Pension Plan, is based solely on the report of the other independent auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the District as of September 30, 2018, and the respective changes in financial position for the fiscal year ended September 30, 2018, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 2 to the accompanying financial statements, the District restated the fund balance of the general fund and the net position balance of the governmental activities as of October 1, 2017 for the accrual of certain grant reimbursements and the adoption of Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and required supplementary information as detailed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying schedule of expenditures of state financial assistance projects is presented for purposes of additional analysis as required by Chapter 10.550, *Rules of the Auditor General* of the State of Florida, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and state financial assistance projects is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

We have also issued our report dated June 21, 2019, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

June 21, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Greater Naples Fire Rescue District, Naples, Florida (the "District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2018. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

FINANCIAL HIGHLIGHTS

- The assets plus deferred outflows of resources of the District exceeded its liabilities plus deferred inflows of resources at the close of most recent fiscal year resulting in a net position balance of \$6,286,736.
- The change in the District's total net position in comparison with the prior fiscal year was (\$3,251,490), a decrease. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2018, the District's governmental funds reported combined ending fund balances of \$11,985,890, a decrease of (\$870,348) in comparison with the prior fiscal year. A portion of fund balance is non-spendable for prepaid expenses and the property held for sale; a portion is restricted for capital projects and debt service; a portion is committed to the other post-employment benefits ("OPEB") of retirees of the Office of the Fire Code Official Collier County Fire Districts ("Fire Code Official" or "FCO"); a portion is assigned for hydrant repairs and maintenance expenditures and for subsequent year's expenditures and the remainder is unassigned fund balance which is available for spending at the District's discretion.
- Implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions reduced beginning net position by (\$2,677,070) as shown in Note 2.
- The accrual of certain Mile Marker 63 grant reimbursements that were previously not accrued increased beginning fund balance of the general fund and beginning net position by \$512,087 as shown in Note 2.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by property tax revenues. The District does not have any business-type activities. The governmental activities of the District include the public safety function.

OVERVIEW OF FINANCIAL STATEMENTS (Continued)

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has two fund categories: governmental and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflow of unrestricted resources, as well as on balances of unrestricted resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains four governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, mile marker 63 fund, impact fund and the hydrant maintenance fund. The general, mile marker 63 and impact fee funds are considered major funds and the hydrant maintenance fund is considered to be a non-major fund.

The District adopts an annual appropriated budget for each major fund (general fund, special revenue/mile marker 63 fund, and special revenue/impact fee fund). A budgetary comparison schedule has been provided for the general fund, mile marker 63 fund and the impact fee fund to demonstrate compliance with the budgets.

Fiduciary Fund

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources at the close of the most recent fiscal year.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Key components of the District's net position are reflected in the following table:

| NET POSITION SEPTEMBER 30, | | |
|-------------------------------------|-------------------------|--------------------|
| | Governmental Activities | |
| | 2018 | 2017 (Restated) |
| Current and other assets | \$ 13,082,130 | \$ 13,516,506 |
| Capital assets, net of depreciation | 17,240,777 | 15,331,878 |
| Net pension asset | 4,355,124 | 2,107,798 |
| Total assets | 34,678,031 | 30,956,182 |
| Deferred outflows of resources | 21,310,485 | 20,452,509 |
| Liabilities: | | |
| Current liabilities | 1,171,277 | 668,427 |
| Non-current liabilities | 41,068,362 | 32,581,939 |
| Total liabilities | 42,239,639 | 33,250,366 |
| Deferred inflows of resources | 7,462,141 | 5,943,029 |
| Net position: | | |
| Net investment in capital assets | 10,048,243 | 10,062,863 |
| Restricted | 5,833,085 | 5,517,938 |
| Unrestricted | (9,594,592) | (3,365,505) |
| Total net position | \$ 6,286,736 | \$ 12,215,296 |

The District's net position reflects its investment in capital assets (e.g. land, land improvements, and infrastructure less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used.

The District's net position decreased during the most recent fiscal year. The majority of the decrease is the result of the implementation of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions and increase in the net pension liability.

Key elements of the change in net position are reflected in the following table:

| CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED SEPTEMBER 30, | | |
|--|-------------------------|--------------------|
| | Governmental Activities | |
| | 2018 | 2017 (Restated) |
| Revenues and transfers: | | |
| General Revenues | | |
| Property taxes | \$ 27,884,527 | \$ 25,503,046 |
| Impact Fees | 1,671,737 | 1,383,695 |
| Unrestricted investment earnings | 113,987 | 63,694 |
| Rental and lease income | 131,382 | 126,597 |
| Miscellaneous | 952,854 | 639,935 |
| Gain (Loss) on disposition of capital assets | 38,490 | 9,973 |
| Program revenues | | |
| Charges for services | 974,746 | 1,502,404 |
| Operating grants and contributions | 1,279,301 | - |
| Total revenues and transfers | 33,047,024 | 29,229,344 |
| Expenses: | | |
| Public safety-fire and rescue services | 36,080,323 | 31,014,830 |
| Interest | 218,191 | 175,446 |
| Total expenses | 36,298,514 | 31,190,276 |
| Change in net position | (3,251,490) | (1,960,932) |
| Net position - beginning, as previously stated | 12,215,296 | 14,176,228 |
| Restatement (see Note 2) | (2,677,070) | - |
| Net position - beginning, as restated | 9,538,226 | 14,176,228 |
| Net position - ending | \$ 6,286,736 | \$ 12,215,296 |

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2018 was \$36,298,514. The costs of the District's activities were primarily funded by ad valorem taxes. Ad valorem taxes increased in the current year as a result of an increase in the total assessed property value within the District. The remainder of the revenue for the fiscal year ended September 30, 2018 relates primarily to impact fees, miscellaneous revenues, charges for services such as inspection and permitting fees, and Operating grants such as the Mile Marker 63 FDOT grant. In total, expenses, including depreciation, increased from the prior fiscal year, the majority of the increase was the result of a Union Labor Agreed Settlement in the current year and an increase in the expense at the government-wide level for the change in the net pension liability and deferred outflows and inflows of resources related to pensions.

GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted on a basis consistent with generally accepted accounting principles. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Commissioners. The general fund budget for the fiscal year ended September 30, 2018 was amended to increase revenues by \$1,939,313, increase other financing sources by \$1,012,125 and increase appropriations by \$2,951,438. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2018.

Operating budgets were also adopted for the District's Mile Marker 63 fund and impact fee fund. Actual Mile Marker 63 fund and impact fee fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2018.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At September 30, 2018, the District had \$36,708,597 invested in land, building and improvements, equipment and vehicles for its governmental activities. In the government-wide financial statements depreciation of \$19,467,820 has been taken, which resulted in a net book value of \$17,240,777. More detail information on the capital assets is presented in the notes to the financial statements.

Capital Debt

At September 30, 2018, the District had \$2,528,825 in capital leases outstanding and \$4,663,709 in a loan outstanding for its governmental activities. More detailed information about the District's capital debt is presented in the notes to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND OTHER EVENTS

The District does not anticipate any major projects for the subsequent fiscal year. In addition, it is anticipated that the general operations of the District will remain fairly constant.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. Questions regarding any information provided in this report should be directed to: Director Tara Bishop, Greater Naples Fire Rescue District, 14575 Collier Blvd, Naples, FL 34119. Tel (239) 348-7540.

**GREATER NAPLES FIRE RESCUE DISTRICT
STATEMENT OF NET POSITION
SEPTEMBER 30, 2018**

| | Governmental Activities |
|--|----------------------------|
| ASSETS | |
| Cash and cash equivalents | \$ 5,238,363 |
| Accounts receivable | 205,577 |
| Prepays | 328,851 |
| Land held for sale | 1,000,000 |
| Restricted assets: | |
| Cash and cash equivalents | 5,857,019 |
| Accounts receivable | 452,320 |
| Capital assets: | |
| Non-depreciable | 2,331,127 |
| Depreciable, net | 14,909,650 |
| Net pension asset | 4,355,124 |
| Total assets | <u>34,678,031</u> |
| DEFERRED OUTFLOWS OF RESOURCES | |
| Pension | <u>21,310,485</u> |
| LIABILITIES | |
| Accounts payable | 463,925 |
| Accrued expenses | 632,315 |
| Accrued interest payable | 75,037 |
| Non-current liabilities: | |
| Due within one year: | |
| Capital leases | 344,796 |
| Loan payable | 563,108 |
| Due in more than one year: | |
| Capital leases | 2,184,029 |
| Loan payable | 4,100,601 |
| Compensated absences | 2,136,716 |
| Net Other Post Employment liability ("OPEB") | 6,194,521 |
| Net pension liability | 25,520,849 |
| Accrued insurance payable | 23,742 |
| Total liabilities | <u>42,239,639</u> |
| DEFERRED INFLOWS OF RESOURCES | |
| Pension | 7,357,282 |
| OPEB | 104,859 |
| Total deferred inflows of resources | <u>7,462,141</u> |
| NET POSITION | |
| Net investment in capital assets | 10,048,243 |
| Restricted for Debt service | 697,321 |
| Restricted for capital projects | 5,135,764 |
| Unrestricted | (9,594,592) |
| Total net position | <u>\$ 6,286,736</u> |

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| Functions/Programs | Expenses | Program Revenues | | Net (Expense) Revenue and Changes in Net Position |
|--|---------------|----------------------------|--|--|
| | | Charges for Services | Operating Grants and Contributions | Governmental Activities |
| Primary government: | | | | |
| Governmental activities: | | | | |
| Public safety | \$ 36,080,323 | \$ 974,746 | \$ 1,279,301 | \$ (33,826,276) |
| Interest on long-term debt | 218,191 | - | - | (218,191) |
| Total governmental activities | 36,298,514 | 974,746 | 1,279,301 | (34,044,467) |
| General revenues: | | | | |
| Property taxes | | | | 27,884,527 |
| Impact Fees | | | | 1,671,737 |
| Unrestricted investment earnings | | | | 113,987 |
| Rental and lease income | | | | 131,382 |
| Gain on disposition of capital assets | | | | 38,490 |
| Miscellaneous | | | | 952,854 |
| Total general revenues | | | | 30,792,977 |
| Change in net position | | | | (3,251,490) |
| Net position - beginning, as restated (see Note 2) | | | | 9,538,226 |
| Net position - ending | | | | \$ 6,286,736 |

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2018**

| | Major Funds | | | Non-Major Fund | Total Governmental Funds |
|--|---------------------|-------------------|---------------------|---------------------|--------------------------|
| | General | Mile Marker 63 | Impact Fee | Hydrant Maintenance | |
| ASSETS | | | | | |
| Cash and cash equivalents | \$ 4,784,676 | \$ - | \$ 5,159,698 | \$ 453,687 | \$ 10,398,061 |
| Accounts receivable | 205,577 | 261,334 | 190,986 | - | 657,897 |
| Due from other funds | 11,379 | - | - | - | 11,379 |
| Prepays | 328,851 | - | - | - | 328,851 |
| Land held for sale | 1,000,000 | - | - | - | 1,000,000 |
| Cash and cash equivalents - restricted | 697,321 | - | - | - | 697,321 |
| Total assets | \$ 7,027,804 | \$ 261,334 | \$ 5,350,684 | \$ 453,687 | \$ 13,093,509 |
| LIABILITIES AND FUND BALANCES | | | | | |
| Liabilities: | | | | | |
| Accounts payable | \$ 249,005 | \$ - | \$ 214,920 | \$ - | \$ 463,925 |
| Accrued expenses | 382,360 | 249,955 | - | - | 632,315 |
| Due to other funds | - | 11,379 | - | - | 11,379 |
| Total liabilities | 631,365 | 261,334 | 214,920 | - | 1,107,619 |
| Fund balances: | | | | | |
| Nonspendable: | | | | | |
| Land held for sale | 1,000,000 | - | - | - | 1,000,000 |
| Prepaid expenses | 328,851 | - | - | - | 328,851 |
| Restricted to: | | | | | |
| Debt service | 697,321 | - | - | - | 697,321 |
| Capital projects | - | - | 5,135,764 | - | 5,135,764 |
| Committed to: | | | | | |
| Fire Code Official's OPEB | 440,577 | - | - | - | 440,577 |
| Assigned to: | | | | | |
| Hydrant repair and maintenance | - | - | - | 453,687 | 453,687 |
| Subsequent year's expenditures | 310,988 | - | - | - | 310,988 |
| Unassigned | 3,618,702 | - | - | - | 3,618,702 |
| Total fund balances | 6,396,439 | - | 5,135,764 | 453,687 | 11,985,890 |
| Total liabilities and fund balances | \$ 7,027,804 | \$ 261,334 | \$ 5,350,684 | \$ 453,687 | \$ 13,093,509 |

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
RECONCILIATION OF THE BALANCE SHEET
TO THE STATEMENT OF NET POSITION
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2018**

Fund balance - governmental funds \$ 11,985,890

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets, net of any accumulated depreciation, in the net position of the government as a whole.

| | | |
|--------------------------|---------------------|------------|
| Cost of capital assets | 36,708,597 | |
| Accumulated depreciation | <u>(19,467,820)</u> | 17,240,777 |

| | | |
|---|--|-----------|
| A net pension asset is recorded in the statement of net position. | | 4,355,124 |
|---|--|-----------|

| | | |
|---|--|------------|
| Deferred outflows of resources related to pensions are recorded in the statement of net position. | | 21,310,485 |
|---|--|------------|

| | | |
|--|--|-------------|
| Deferred inflows of resources related to pensions are recorded in the statement of net position. | | (7,357,282) |
|--|--|-------------|

| | | |
|--|--|-----------|
| Deferred inflows of resources related to OPEB are recorded in the statement of net position. | | (104,859) |
|--|--|-----------|

Liabilities not payable from current available resources are not reported as fund liabilities in governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide financial statements.

| | | |
|---------------------------|--|--------------|
| Accrued interest payable | | (75,037) |
| Capital leases | | (2,528,825) |
| Loan payable | | (4,663,709) |
| Compensated absences | | (2,136,716) |
| Net OPEB liability | | (6,194,521) |
| Net pension liability | | (25,520,849) |
| Accrued insurance payable | | (23,742) |

| | | |
|---|--|---------------------|
| Net position of governmental activities | | <u>\$ 6,286,736</u> |
|---|--|---------------------|

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| | Major Funds | | | Non-Major Fund | Total |
|---|---------------|----------------|--------------|---------------------|--------------------|
| | General | Mile Marker 63 | Impact Fee | Hydrant Maintenance | Governmental Funds |
| REVENUES | | | | | |
| Ad valorem taxes | \$ 27,884,527 | \$ - | \$ - | \$ - | \$ 27,884,527 |
| Impact fees | - | - | 1,671,737 | - | 1,671,737 |
| Charges for services | 954,746 | - | - | 20,000 | 974,746 |
| Interest | 80,774 | - | 30,203 | 3,010 | 113,987 |
| Rental and lease income | 131,382 | - | - | - | 131,382 |
| Grant revenue | 3,000 | 1,276,301 | - | - | 1,279,301 |
| Miscellaneous | 952,854 | - | - | - | 952,854 |
| Total revenues | 30,007,283 | 1,276,301 | 1,701,940 | 23,010 | 33,008,534 |
| EXPENDITURES | | | | | |
| Current: | | | | | |
| Public safety | | | | | |
| Personnel service | 26,800,771 | 808,568 | - | - | 27,609,339 |
| Personnel service - MM63 EMS | - | 385,338 | - | - | 385,338 |
| Operating expenditures | 4,165,380 | 82,395 | 65,001 | 1,520 | 4,314,296 |
| Capital outlay | 3,151,054 | - | 263,514 | - | 3,414,568 |
| Debt service: | | | | | |
| Principal payments | 340,522 | - | 285,859 | - | 626,381 |
| Interest expense | 76,215 | - | 75,098 | - | 151,313 |
| Total expenditures | 34,533,942 | 1,276,301 | 689,472 | 1,520 | 36,501,235 |
| Excess (deficiency) of revenues over (under) expenditures | (4,526,659) | - | 1,012,468 | 21,490 | (3,492,701) |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Sale of capital assets | 72,453 | - | - | - | 72,453 |
| Lease proceeds | 2,549,900 | - | - | - | 2,549,900 |
| Total other financing sources (uses) | 2,622,353 | - | - | - | 2,622,353 |
| Net change in fund balances | (1,904,306) | - | 1,012,468 | 21,490 | (870,348) |
| Fund balances - beginning, as restated (see Note 2) | 8,300,745 | - | 4,123,296 | 432,197 | 12,856,238 |
| Fund balances - ending | \$ 6,396,439 | \$ - | \$ 5,135,764 | \$ 453,687 | \$ 11,985,890 |

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| | |
|--|--------------|
| Net change in fund balances - total governmental funds | \$ (870,348) |
|--|--------------|

Amounts reported for governmental activities in the statement of activities are different because:

| | |
|--|-----------|
| Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is capitalized and depreciated over their estimated useful lives. | 3,414,568 |
|--|-----------|

| | |
|---|-------------|
| Depreciation on capital assets is not recognized in the governmental fund statement but is reported as an expense in the statement of activities. | (1,471,706) |
|---|-------------|

| | |
|--|-------------|
| Governmental funds report the face amount of debt issued as financial resources when debt is first issued, whereas these amounts are eliminated in the statement of activities and recognized as long-term liabilities in the statement of net position. | (2,549,900) |
|--|-------------|

| | |
|--|---------|
| Repayment of long-term liabilities are reported as expenditures in the governmental fund, but such repayments reduce liabilities in the statement of net position and are eliminated from the statement of activities. | 626,381 |
|--|---------|

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. The details of the differences are as follows:

| | |
|----------------------------|----------|
| Disposal of capital assets | (33,963) |
|----------------------------|----------|

| | |
|--|---------|
| Change in Net OPEB liability and deferred inflows of resources related to OPEB | 387,022 |
|--|---------|

| | |
|--|-------------|
| Change in net pension asset, net pension liability, and deferred outflows and inflows of resources related to pensions | (2,658,705) |
|--|-------------|

| | |
|----------------------------|----------|
| Change in accrued interest | (66,878) |
|----------------------------|----------|

| | |
|--------------------------------|----------|
| Change in compensated absences | (27,961) |
|--------------------------------|----------|

| | |
|---|-----------------------|
| Change in net position of governmental activities | <u>\$ (3,251,490)</u> |
|---|-----------------------|

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
SEPTEMBER 30, 2018**

| | |
|--|-----------------------------|
| ASSETS | |
| Cash and cash equivalents | \$ 947,489 |
| Receivables: | |
| Contributions-State of Florida | 31,246 |
| Accrued investment income | 26,706 |
| Prepaid insurance | 1,167 |
| Investments at fair value: | |
| Equity-type | 16,423,803 |
| Fixed income | 11,279,584 |
| Real estate | 1,479,364 |
| Total assets | <u>30,189,359</u> |
| LIABILITIES AND NET POSITION | |
| Accounts payable | 45,134 |
| Unearned revenue (prepaid District contribution) | 147,713 |
| Total liabilities | <u>192,847</u> |
| NET POSITION HELD IN TRUST FOR PENSION BENEFITS | |
| | <u><u>\$ 29,996,512</u></u> |

See notes to the financial statements

**GREATER NAPLES FIRE RESCUE DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

ADDITIONS

Contributions:

| | |
|---------------------|------------------|
| District | \$ 545,619 |
| Plan members | 116,307 |
| State of Florida | 788,148 |
| Total contributions | <u>1,450,074</u> |

| | |
|-------------------------------|-----------|
| Net investment income (loss)* | 1,974,377 |
|-------------------------------|-----------|

| | |
|---------------------------------|------------------|
| Total additions to net position | <u>3,424,451</u> |
|---------------------------------|------------------|

DEDUCTIONS

| | |
|--------------------------|----------------|
| Benefits paid to members | 106,320 |
| Refunds of contributions | 7,049 |
| Administrative expenses | 181,341 |
| Total deductions | <u>294,710</u> |

| | |
|------------------------|-----------|
| Change in net position | 3,129,741 |
|------------------------|-----------|

| | |
|--------------------------|-------------------|
| Net position - beginning | <u>26,866,771</u> |
|--------------------------|-------------------|

| | |
|-----------------------|-----------------------------|
| Net position - ending | <u><u>\$ 29,996,512</u></u> |
|-----------------------|-----------------------------|

* Net investment income (loss) includes net appreciation (depreciation), net realized gains (losses), interest and other investment related income (loss).

GREATER NAPLES FIRE RESCUE DISTRICT NOTES TO FINANCIAL STATEMENTS

NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY

Greater Naples Fire Rescue District ("the District") is a local governmental unit created by the Florida Legislature to provide fire and rescue services to a certain prescribing area in Collier County, Florida. The District is an independent special district authorized and existing under the State of Florida enabling statute Chapter 2014-240. On November 4, 2014, the voters of East Naples Fire Control and Rescue District and the Golden Gate Fire Control and Rescue District ("the predecessor Districts") approved by referendum, House Bill 951, merging the East Naples and Golden Gate Fire Control and Rescue Districts to create a new district known as the Greater Naples Fire Rescue District. The effective date of the merger was November 4, 2014.

The District is operated by a five-person Board of Commissioners ("Board"). The Board is elected by the owners of the property within the District. The Board of the District exercises all powers granted to the District pursuant to Chapter 191, Florida Statutes.

The Board has the responsibility for:

1. Assessing and levying property taxes
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment (operating-type special assessments for maintenance and debt service are treated as charges for services); and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and received. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

The District's fiduciary fund is presented in the fund financial statements. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the District; this fund is not incorporated into the government-wide financial statements.

Property Taxes

Property taxes are ad valorem and levied each November 1 on property as of the previous January 1. The fiscal year for which annual assessments are levied begins on October 1 with a maximum discount available for payments through November 30 and become delinquent on April 1. The taxes are billed and collected by the County Tax Assessor/Collector on behalf of the District. The amounts remitted to the District are net of applicable discounts or fees.

Ad valorem property taxes are recorded as revenues in the fiscal year in which the taxes are due and collected within 60 days of fiscal year-end. Investment earnings are recognized when earned. All other revenue items are recognized when cash is received by the District, as any potential receivable amounts are not significant.

The District reports the following major governmental funds:

General Fund

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds:

Mile Marker 63 Fund

This special revenue fund is used to account for revenues from the Florida Department of Transportation Grant to fund Station 63 at Mile Marker 63 on Alligator Alley that are legally restricted for expenditure for that particular purpose.

Impact Fund

This special revenue fund is used to account for impact fees that are legally restricted to expenditure for a particular purpose.

The District also reports the following non-major governmental fund:

Hydrant Maintenance Fund

The special revenue fund is used to account for Hydrant maintenance fees that are designated to expenditure for a particular purpose.

The District also reports the following fiduciary fund:

The Firefighters' Pension Trust Fund

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and, therefore, are not available to support District programs. The firefighters' pension trust fund accounts for the activities of firefighters' retirement contributions, which accumulates resources for pension benefit payments on behalf of firefighters of the East Naples Fire Control District. On November 18, 2014, the plan was effectively closed to new participants because of the merger.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

Restricted Assets

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits (interest and non-interest bearing).

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

Securities listed in paragraph c and d shall be invested to provide sufficient liquidity to pay obligations as they come due.

The District records all interest revenue related to investment activities in the respective funds and reports investments at fair value.

Inventories and Prepaid Items

Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 (amount not rounded) and an estimated useful life in excess of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

| <u>Asset</u> | <u>Years</u> |
|----------------------------|--------------|
| Buildings and Improvements | 5-35 |
| Furniture and Equipment | 3-20 |
| Vehicles and Trucks | 5-15 |

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity (Continued)

Capital Assets (Continued)

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

Compensated Absences

The District's employees accumulate paid personal leave based on years of continuous service and work day classification. Upon termination of employment, employees will receive compensation at regular rates of pay for all accumulated paid personal leave. The amount of compensated absences recorded as expenditures in the General Fund is the amount accrued during the year that would normally be liquidated with expendable available financial resources. Amounts not expected to be liquidated with expendable available resources are reported in the Statement of Net Position.

Impact Fees

The District receives impact fees in accordance with an Interlocal agreement with Collier County, Florida. Impact fees are remitted on a monthly basis to the District. The District may expend amounts collected on qualifying capital expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned fund balance – Includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity (Continued)

Fund Equity/Net Position (Continued)

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

Other Disclosures

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

New Accounting Standards Adopted

During fiscal year 2018, the District adopted the following new accounting standards:

GASB Statement No. 75 - Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions

This Statement establishes new accounting and financial reporting requirements for governments whose employees are provided with OPEB, as well as for certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to the employees of other entities.

The implementation of GASB 75 resulted in a prior period adjustment to beginning net position in fiscal year 2018.

Prior Period Adjustment

The 2018 report has adjusted the following items listed in the 2017 report:

| | General Fund |
|--|------------------------------------|
| Fund balance - beginning, as previously stated | \$ 7,788,658 |
| Accrued Mile Marker 63 reimbursements | 512,087 |
| Fund balance -beginning, as restated | <u>\$ 8,300,745</u> |
| | Governmental Activities |
| Net Position - beginning as previously stated | \$ 11,703,209 |
| Accrued Mile Marker 63 reimbursements | 512,087 |
| Effect of adoption of GASB No. 75 | (2,677,070) |
| Net Position - beginning, as restated | <u>\$ 9,538,226</u> |

NOTE 3 – BUDGETARY INFORMATION

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund, Mile Marker 63 fund and impact fee fund. All annual appropriations lapse at fiscal year-end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year the District Fire Chief submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) Public hearings are conducted to obtain comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles in the United States of America, except as discussed in the Notes to Required Supplementary Information.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

NOTE 4 – DEPOSITS AND INVESTMENTS

Deposits

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

Investments

As of September 30, 2018 the fiduciary fund includes the following investments:

| | Total Fair Value | Level I | Level II | Level III |
|--------------------------------|----------------------|----------------------|-------------------|---------------------|
| <u>Equity investments</u> | | | | |
| Domestic Equities | \$ 12,481,014 | \$ 11,784,624 | \$ 696,390 | \$ - |
| International Equities | 3,942,789 | 3,942,789 | - | - |
| <u>Private real estate</u> | | | | |
| American Core Realty | 1,479,364 | - | - | 1,479,364 |
| <u>Fixed income securities</u> | | | | |
| High Yield Bond ETF | 1,417,594 | 1,417,594 | - | - |
| Convertible Securities ETF | 2,350,058 | 2,350,058 | - | - |
| Aggregate Bond ETF | 7,511,932 | 7,511,932 | - | - |
| Total investments | <u>\$ 29,182,751</u> | <u>\$ 27,006,997</u> | <u>\$ 696,390</u> | <u>\$ 1,479,364</u> |

NOTE 4 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Fair Value Measurement – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

Equity Type Investments

The Firefighters' Pension Trust Plan (the "Fiduciary Fund") invests in various equity investments. The Fiduciary Fund's investments are recorded at fair market value in accordance with the reporting requirements governing the fund. All such investments are subject to various market and economic risk factors as well as the national and global economies and may lose value and/or principal.

The Fiduciary Fund's investment policy allows investment in equity securities listed on one or more of the recognized national exchanges or on the National Market System of the NASDAQ or the OTC market. The total of equity-type investments of the Fiduciary Fund is not to exceed 70% of the Fund's total market value. In addition, the equity position in any one company's equities shall not exceed 5% of the Fund's total investment in equities. Foreign securities at market value shall not exceed 25% of the Fund's total investment. The policy further limits the equity position of each portfolio manager to investments of not more than 10% in the equity securities of any one company's total equity issues outstanding.

The Fiduciary Fund's investment policy allows investment in fixed income securities. These fixed income securities are limited to 42% of the Plan's total market value.

Custodial credit risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Plan will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. The Plan utilizes the services of individual investment managers for its investments in an effort to mitigate market risk. The investments held by these investment managers are uninsured and unregistered, with securities held by the counterparty's agent in the Plan's name.

Credit risk – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the following table.

As of September 30, 2018 the credit ratings of the fixed investments in the fiduciary fund were as follows:

| | <u>Rating within Fund</u> |
|----------------------------------|---------------------------|
| <u>Fixed income mutual funds</u> | |
| High Yield Bond ETF | Ba1/BB+ or below |
| Convertible Securities ETF | * |
| Aggregate Bond ETF | Baa or higher |

* Information not available for fund.

NOTE 4 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Concentration risk – The Fiduciary Fund's investment policy is that the equity position in any one company's equities shall not exceed 5% of the Plan's total assets at cost. Foreign securities at market value shall not exceed 25% of the Plan's assets at market value.

Interest rate risk – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to change in market interest rates. As a means of limiting its exposure to interest rate risk, the Fiduciary Fund diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer with various durations of maturities.

| <u>Investment Type</u> | <u>Fair Value</u> | <u>Less than 1</u> | <u>1 to 5</u> | <u>6 to 10</u> | <u>Over 10</u> |
|----------------------------|----------------------|--------------------|---------------|----------------------|----------------|
| High Yield Bond ETF | \$ 1,417,594 | \$ - | \$ - | \$ 1,417,594 | \$ - |
| Convertible Securities ETF | 2,350,058 | - | - | 2,350,058 | - |
| Aggregate Bond ETF | 7,511,932 | - | - | 7,511,932 | - |
| | <u>\$ 11,279,584</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 11,279,584</u> | <u>\$ -</u> |

Foreign currency risk – Foreign currency risk is the risk that fluctuations in the currency exchange rate may affect transactions conducted in currencies other than U.S. Dollars and the carrying value of foreign investments. The plan's exposure to foreign currency risk derives mainly from its investments in international equity funds. The Plan owns international equity funds and the Plan's exposure to foreign currency risk related to foreign equity funds as of September 30, 2018 are as follows:

| | <u>Fair Value</u> |
|----------------------|---------------------|
| Foreign Equity | \$ 482,716 |
| American Europacific | 3,460,073 |
| | <u>\$ 3,942,789</u> |

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2018 was as follows:

| | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deletions</u> | <u>Ending Balance</u> |
|--|------------------------------|---------------------|--------------------|---------------------------|
| <u>Governmental activities</u> | | | | |
| Capital assets, not being depreciated | | | | |
| Land | \$ 2,331,127 | \$ - | \$ - | \$ 2,331,127 |
| Total capital assets, not being depreciated | <u>2,331,127</u> | <u>-</u> | <u>-</u> | <u>2,331,127</u> |
| Capital assets, being depreciated | | | | |
| Buildings and improvements | 18,180,538 | 50,300 | - | 18,230,838 |
| Furniture and equipment | 5,717,218 | 598,148 | (510,283) | 5,805,083 |
| Vehicles and trucks | 8,293,049 | 2,766,120 | (717,620) | 10,341,549 |
| Total capital assets, being depreciated | <u>32,190,805</u> | <u>3,414,568</u> | <u>(1,227,903)</u> | <u>34,377,470</u> |
| Less accumulated depreciation for: | | | | |
| Buildings and improvements | 9,879,091 | 438,512 | - | 10,317,603 |
| Furniture and equipment | 4,226,092 | 410,691 | (494,436) | 4,142,347 |
| Vehicles and trucks | 5,084,871 | 622,503 | (699,504) | 5,007,870 |
| Total accumulated depreciation | <u>19,190,054</u> | <u>1,471,706</u> | <u>(1,193,940)</u> | <u>19,467,820</u> |
| Total capital assets, being depreciated, net | <u>13,000,751</u> | <u>1,942,862</u> | <u>(33,963)</u> | <u>14,909,650</u> |
| Governmental activities capital assets, net | <u>\$ 15,331,878</u> | <u>\$ 1,942,862</u> | <u>\$ (33,963)</u> | <u>\$ 17,240,777</u> |

Depreciation expense was all charged to public safety in the amount of \$1,471,706

NOTE 6 – LONG-TERM LIABILITIES

Station County Lease

The District and Collier County have a lease agreement for Station #70, the facility previously constructed by Collier County to be shared by the District, the Sheriff's Department and Emergency Medical Services. Based on the lease agreement, the lease has been recorded as a non-interest bearing capital lease in the accompanying financial statements with a principal balance of \$41,985 at September 30, 2018. The District agreed to pay a monthly minimum rent of approximately \$1,400 for the facility. The associated asset has a carrying value of \$564,823 with accumulated depreciation of \$498,927 at September 30, 2018.

The Bancorp Bank Firefighter Truck Leases

In fiscal year 2018, the District entered into a capital lease agreement with the Bancorp Bank for the purchase of one 2017 E-One Typhoon Rescue Pumper Truck totaling \$399,900. Based on the lease agreement, the lease was recorded as a capital lease in the accompanying financial statements, with a principal balance of \$336,840 at September 30, 2018. The District agreed to pay seven annual payments of \$64,176.21 beginning on March 10, 2018 and ending on March 10, 2024. The associated asset has a carrying value of \$399,900 with accumulated depreciation of \$38,085 at September 30, 2018.

In fiscal year 2018, the District entered into another capital lease agreement with the Bancorp Bank for the purchase of five 2018 E-One Typhoon Rescue Pumper Trucks totaling \$2,150,000. Based on the lease agreement, the lease was recorded as a capital lease in the accompanying financial statements, with a principal balance of \$2,150,000 at September 30, 2018. The District agreed to pay five annual payments of \$323,329.39 beginning on November 15, 2018 and a final payment of \$800,000 on July 15, 2023. The associated assets have a carrying value of \$2,150,000 with accumulated depreciation of \$0 at September 30, 2018.

Iberiabank Loan

On April 1, 2011, one of the Predecessor Districts entered into a lease purchase agreement with Fifth Third Bank as a means to refinance the then outstanding principal balance of \$6,691,912 of an original \$8 million promissory note, the proceeds of which were originally used to finance the construction and equipping of two fire stations #72 and #73. On March 11, 2016, the District entered into a \$6,000,000 loan agreement with Iberiabank to refinance the then outstanding principal and interest balance of \$5,974,477 of the 2011 Fifth Third lease purchase agreement. The Iberiabank loan carries a fixed interest rate of 3.0%. Payments of principal and interest are due quarterly beginning June 11, 2016 until final maturity on March 11, 2026. The District's operating funds and impact fees received each year are used as the source of debt service for such loan.

The Loan agreement established a debt service reserve requirement. The District agreed to establish an account and maintain its balance at \$696,723 for the sole purpose of paying debt service on the Loan to the extent other legally available funds are not available. The District was in compliance with the requirement at September 30, 2018.

Changes in long-term liability activity for the fiscal year ended September 30, 2018 were as follows:

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year |
|----------------------|----------------------|---------------------|---------------------|---------------------|------------------------|
| Capital leases | \$ 58,779 | \$ 2,549,900 | \$ 79,854 | \$ 2,528,825 | \$ 344,796 |
| Iberiabank Loan | 5,210,236 | - | 546,527 | 4,663,709 | 563,108 |
| Compensated absences | 2,108,755 | 1,892,566 | 1,864,605 | 2,136,716 | - |
| Total | <u>\$ 7,377,770</u> | <u>\$ 4,442,466</u> | <u>\$ 2,490,986</u> | <u>\$ 9,329,250</u> | <u>\$ 907,904</u> |

NOTE 6 – LONG-TERM LIABILITIES (Continued)

At September 30, 2018, the future minimum lease payments on the capital lease obligations were as follows:

| | Fiscal year | Amount |
|---|-------------|---------------------|
| | 2019 | \$ 404,299 |
| | 2020 | 404,299 |
| | 2021 | 395,902 |
| | 2022 | 387,505 |
| | 2023 | 1,187,505 |
| | Thereafter | 64,176 |
| Total minimum lease payments | | 2,843,686 |
| Less: amounts representing interest | | (314,861) |
| Present value of minimum lease payments | | <u>\$ 2,528,825</u> |

At September 30, 2018, the scheduled debt service requirements on the promissory note were as follows:

| Fiscal year | Principal | Interest | Total |
|-------------|---------------------|-------------------|---------------------|
| 2019 | \$ 563,108 | \$ 133,616 | \$ 696,724 |
| 2020 | 580,192 | 116,532 | 696,724 |
| 2021 | 597,794 | 98,929 | 696,723 |
| 2022 | 615,931 | 80,792 | 696,723 |
| 2023 | 634,618 | 62,106 | 696,724 |
| 2024-2026 | 1,672,066 | 69,746 | 1,741,812 |
| Total | <u>\$ 4,663,709</u> | <u>\$ 561,721</u> | <u>\$ 5,225,430</u> |

NOTE 7 - CELLULAR TOWER LEASE AGREEMENTS

In June 1999, the District entered into a lease and construction agreement with Sprint Spectrum, L.P. (SSLP) for an initial five-year term. The District agreed to allow SSLP to construct a certain communications tower on a portion of the District's property. Upon completion of the construction of the tower, SSLP agreed to transfer title to the tower and all related rights to the District. Upon title transfer, SSLP would lease such tower space to maintain and operate at SSLP's sole expense a personal communication service system facility. In consideration of this arrangement, the District agreed to charge an annual rent of \$10,800. Such annual rent was waived for the initial term and for four additional terms of five years each since SSLP paid for all construction costs associated with construction of the tower.

In August 2000, the District entered into a lease agreement with Omnipoint Holdings, Inc., presently T-Mobile USA, Inc. ("T-Mobile"), for an initial five-year period. The District agreed to lease tower antenna space located at the Golden Gate Fire Station to T-Mobile. As consideration for this arrangement, T-Mobile agreed to pay the District annual rent of \$22,800 plus applicable sales tax. This lease agreement has a renewable clause for four additional terms of five-years each with certain defined annual rent adjustments. This lease was renewed for a third additional term in fiscal year 2015. The rent was increased by 20% from the previous renewal, resulting in an annual rent payment of \$39,398.

In August 2005, the District entered into a communications site lease agreement related to the communications tower located at Golden Gate Fire Station #71 with Alltel Communications, presently known as Verizon, for an initial five-year term. The lessee is granted five additional five-year renewal terms following the initial five-year term. On January 1, 2009, the rent was decreased to \$2,200 per month. The rent increases by 2% every anniversary thereafter. Alltel, presently known as Verizon, pays all utility charges applicable to the tower. In April 2011, the monthly rent was increased an additional \$556 per month due to improvements made to their antenna holdings on the communication tower. The prior year monthly rent of \$3,204 was increased by 2% to \$3,268 in January 2018.

NOTE 8 – RETIREMENT PLANS

Florida Retirement System (FRS)

General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

All District employees hired after November 18, 2014 are eligible to enroll as members of the FRS. Also, all Greater Naples employees who were Golden Gate Fire Control and Rescue District employees before November 4, 2014 or who were East Naples Fire Control and Rescue District certified employees prior to January 1, 1996 are participants in the plan. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The District's pension expense related to the Florida Retirement System totaled \$5,723,073 for the fiscal year ended September 30, 2018.

FRS Pension Plan

Plan Description – The FRS Pension Plan (Plan) is a cost-sharing, multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The classes of membership within the District are as follows:

- Regular Class – Member of the FRS who do not qualify for membership in another class.
- Special Risk Class– Members of the FRS who are firefighters (including fire prevention and/or training positions), emergency medical technicians and paramedics.
- Senior Management Service Class – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of service. Members of the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

FRS Pension Plan (Continued)

Benefits Provided – Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation (AFC). For members initially enrolled before July 1, 2011, the AFC is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the AFC is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

The following chart shows the percentage value for each year of service credit earned:

| Class, Initial Enrollment, and Retirement Age/Years of Service | % Value |
|--|----------------|
| Regular Class members initially enrolled before July 1, 2011 | |
| Retirement up to age 62 or up to 30 years of service | 1.60 |
| Retirement at age 63 or with 31 years of service | 1.63 |
| Retirement at age 64 or with 32 years of service | 1.65 |
| Retirement at age 65 or with 33 years of service | 1.68 |
| Regular Class members initially enrolled on or after July 1, 2011 | |
| Retirement up to age 65 or up to 33 years of service | 1.60 |
| Retirement at age 66 or with 34 years of service | 1.63 |
| Retirement at age 67 or with 35 years of service | 1.65 |
| Retirement at age 68 or with 36 years of service | 1.68 |
| Special Risk Class | |
| Service from December 1, 1970 through September 30, 1974 | 2.00 |
| Service on and after October 1, 1974 | 3.00 |

Per Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions – The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the fiscal year ended September 30, 2018 were as follows:

| Class | Percent of Gross Salary October 1, 2017 to June 30, 2018 | | Percent of Gross Salary July 1, 2018 to September 30, 2018 | |
|-------------------|---|---------------------|---|---------------------|
| | Employee | Employer (1) | Employee | Employer (1) |
| FRS, Regular | 3.00 | 7.92 | 3.00 | 8.26 |
| FRS, Special Risk | 3.00 | 23.27 | 3.00 | 24.50 |
| FRS, DROP | 0.00 | 13.26 | 0.00 | 14.03 |

(1) Employer rates include a postemployment HIS contribution rate of 1.66%. Also, employer rates include .06% for administrative costs of the Investment plan except for the DROP.

The District's contributions to the Plan totaled \$1,802,309 for the fiscal year ended September 30, 2018. This excludes the HIS defined benefit pension plan contributions.

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

FRS Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2018, the District reported a liability of \$21,647,507 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The District's proportionate share of the net pension liability was based on the District's contributions for the year ended June 30, 2018 relative to the contributions made during the year ended June 30, 2017 of all participating members. At June 30, 2018, the District's proportionate share was .072%, which was an increase of .012% from its proportionate share measured as of June 30, 2017.

For the fiscal year ended September 30, 2018 the District recognized pension expense of \$4,536,208 related to the Pension Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience | \$ 1,833,869 | \$ (66,561) |
| Change of assumptions | 7,073,352 | - |
| Net difference between projected and actual earnings on FRS pension plan investments | - | (1,672,534) |
| Changes in proportion and differences between District FRS contributions and proportionate share of FRS contributions | 6,336,192 | (2,393,087) |
| District FRS contributions subsequent to the measurement date | 587,733 | - |
| Total | <u>\$ 15,831,146</u> | <u>\$ (4,132,182)</u> |

The deferred outflows of resources related to pensions, totaling \$587,733 resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending September 30: | Amount |
|------------------------------|----------------------|
| 2019 | \$ 3,600,891 |
| 2020 | 2,799,255 |
| 2021 | 1,166,899 |
| 2022 | 1,999,593 |
| 2023 | 1,291,311 |
| Thereafter | 253,282 |
| Total | <u>\$ 11,111,231</u> |

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

FRS Pension Plan (Continued)

Actuarial Assumptions – The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---------------------------|--|
| Inflation | 2.60% |
| Salary increases | 3.25%, average, including inflation |
| Investment rate of return | 7.00%, net of pension plan investment expense, including inflation |

Mortality rates were based on the Generational RP-2000 with Projection Scale BB, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

| Asset Class | Target Allocation (1) | Arithmetic Return | Geometric Return | Standard Deviation |
|--------------------------|-----------------------|-------------------|------------------|--------------------|
| Cash | 1.0% | 2.9% | 2.9% | 1.8% |
| Fixed income | 18.0% | 4.4% | 4.3% | 4.0% |
| Global equity | 54.0% | 7.6% | 6.3% | 17.0% |
| Real estate (property) | 11.0% | 6.6% | 6.0% | 11.3% |
| Private equity | 10.0% | 10.7% | 7.8% | 26.5% |
| Strategic investments | 6.0% | 6.0% | 5.7% | 8.6% |
| Total | 100.0% | | | |
| Assumed inflation - mean | | | 2.6% | 1.9% |

(1) As outlined in the Plan's investment policy

Discount Rate – The discount rate used to measure the total pension liability was 7.00 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) |
|---|---------------------|-------------------------------|---------------------|
| District's proportionate share of net pension liability | \$ 39,507,608 | \$ 21,647,507 | \$ 6,813,637 |

Pension Plan Fiduciary Net Position – Detailed information about the Plan's fiduciary net position is available in the FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

HIS Pension Plan

Plan Description – The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

Benefits Provided – For the fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the contribution rate was 1.66% of payroll from October 1, 2017 through September 30, 2018 pursuant to section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$150,297 for the fiscal year ended September 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2018, the District reported a net pension liability of \$3,873,342 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2017. The District's proportionate share of the net pension liability was based on the year ended June 30, 2018 contributions relative to the year ended June 30, 2017 contributions of all participating members. At June 30, 2018, the District's proportionate share was .037%, which was an increase of .006% from its proportionate share measured as of June 30, 2017.

For the fiscal year ended September 30, 2018, the District recognized pension expense of \$515,592 related to the HIS Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience | \$ 59,299 | \$ (6,581) |
| Change of assumptions | 430,763 | (409,522) |
| Net difference between projected and actual earnings on HIS pension plan investments | 2,338 | - |
| Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions | 2,139,079 | (944,434) |
| District HIS contributions subsequent to the measurement date | 53,005 | - |
| Total | <u>\$ 2,684,484</u> | <u>\$ (1,360,537)</u> |

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

HIS Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued) – The deferred outflows of resources related to pensions, totaling \$53,005, resulting from District contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending September 30: | Amount |
|------------------------------|---------------------|
| 2019 | \$ 280,675 |
| 2020 | 280,478 |
| 2021 | 269,479 |
| 2022 | 227,201 |
| 2023 | 124,593 |
| Thereafter | 88,516 |
| Total | \$ 1,270,942 |

Actuarial Assumptions – The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---------------------------|-------------------------------------|
| Inflation | 2.60% |
| Salary increases | 3.25%, average, including inflation |
| Investment rate of return | 3.87% |

Mortality rates were based on the Generational RP-2000 with Projected Scale BB. The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

Discount Rate – The discount rate used to measure the total pension liability was 3.87%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.87%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87%) or 1-percentage-point higher (4.87%) than the current rate:

| | 1% Decrease (2.87%) | Current Discount Rate (3.87%) | 1% Increase (4.87%) |
|---|---------------------------|-------------------------------------|---------------------------|
| District's proportionate share of net pension liability | \$ 4,411,509 | \$ 3,873,342 | \$ 3,424,748 |

Pension Plan Fiduciary Net Position – Detailed information about the HIS Plan's fiduciary net position is available in the FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

NOTE 8 – RETIREMENT PLANS (Continued)

Florida Retirement System (FRS) (Continued)

FRS – Defined Contribution Pension Plan

The District contributes to the FRS Investment Plan (Investment Plan), a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the SBA, and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report. Service retirement benefits are based upon the value of the member's account upon retirement.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Local Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices.

Allocations to the investment member's accounts during the 2017 fiscal year were as follows:

| Class | Percent of Gross Compensation |
|-------------------|--------------------------------------|
| FRS, Regular | 6.30% |
| FRS, Special Risk | 14.00% |

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS covered employment within the five year period, the employee will regain control over their account. If the employee does not return within the five year period, the employee will forfeit the accumulated account balance. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of Investment Plan members.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$671,273 for the fiscal year ended September 30, 2018.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan

Description of Plan

The following description of Greater Naples Fire Rescue District Firefighters' Pension Plan (the "Plan") provides only general information. Participants should refer to the Summary Plan Description for a more complete description of the Plan's provisions.

The Plan is a single employer defined benefit pension plan covering all eligible employees (firefighters), as later defined, of Greater Naples Fire Rescue District ("Employer and Plan Sponsor"). The Plan was originally adopted on July 29, 1996 by East Naples Fire Control and Rescue Resolution 96-03 and has been amended on several occasions. The Plan is intended to provide participants with future retirement benefits. The Plan was established in accordance with the provisions of Florida Statutes Chapters 112 and 175 and by the authority of Chapter 95-338 of the Laws of Florida.

Basis of Accounting

The Pension Plan is accounted for on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. District contributions are recognized when due and the District has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plans.

Method Used to Value Investments

Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price. Net depreciation in fair value of investments includes realized and unrealized gains and losses. Realized gains and losses are determined on the basis of specific cost. Dividends and interest income are recognized as earned. Purchases and sales of investments are recorded on a trade-date basis.

Plan Administration

The administration of the Plan was the responsibility of the Greater Naples Fire Rescue District Firefighters' Pension Plan's Board of Trustees ("Trustees"). The Trustees of the Plan are comprised of certain employees of the Employer and other individuals designated by the plan sponsor.

Effective January 1, 2013, the Trustees changed Plan custodians to Salem Trust Company. As part of this transition, the investment consultant was changed to Burgess, Chambers and Associates (BCA) and three new investment managers were hired to provide advice on active investments. In addition, BCA recommended and the Board approved various passive investments including American Core Realty.

The Plan contracted an accountant to maintain routine accounting records and to report to the Board of Trustees. The Plan also contracted a consultant to routinely coordinate Plan activities as well as to advise the Board of Trustees. The Plan further contracts for other professionals such as legal counsel, actuaries and auditors.

The Plan issues a stand-alone financial audited report. Copies of the report may be obtained from the District by contacting Director Tara Bishop, Greater Naples Fire Rescue District, 14575 Collier Blvd, Naples, FL 34119. Tel (239) 348-7540.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan (Continued)

Contributions

Greater Naples Fire Rescue District (Employer and/or District) is required to contribute an actuarially determined amount equal to or greater than the difference between the total contributions from all other sources for the year and the actuarially determined cost including any unfunded past service liability. The District's actuarially determined contributions for the past three years were as follows:

| Fiscal Year | (1) Actuarially Determined Contribution (ADC) | (2) Contributions in relation to the ADC | (3) Difference Between (1) and (2) | Covered Employee Payroll | Column (2) as a Percentage of Covered Payroll |
|-------------|---|---|---------------------------------------|-----------------------------|---|
| 2016 | \$ 1,107,172 | \$ 1,107,172 | \$ - | \$ 3,583,083 | 30.90% |
| 2017 | 1,148,970 | 1,316,888 | (167,918) | 3,734,059 | 35.27% |
| 2018 | 1,224,718 | 1,204,513 | 20,205 | 3,876,917 | 31.07% |

The Plan's participants are required to make regular contributions to the Plan. As a result of Resolution 2013-2, the contribution rate was changed from 1% to 3% of covered salary effective September 2, 2013.

State of Florida contributions are received each year by the Plan pursuant to Chapter 175. These contributions consist of hazard insurance premium taxes imposed on the insured properties within the boundaries of the District. Any state premium tax revenues received in excess of the amount that was received for calendar year 1997 must first be used to fund the cost of compliance with minimum benefits. Any additional revenues must be used to provide extra benefits for the firefighters included in the Plan.

Plan Eligibility

All full time firefighters hired by the East Naples Fire Control and Rescue District on or after January 1, 1996, shall be eligible for membership into the Plan on the date of their employment. However, as of November 18, 2014, the Board of Fire Commissioners voted to place all newly hired full-time firefighters in the Florida Retirement System (FRS). This effectively closed the Chapter 175 plan to new participants.

Credited Service

Credited service is equal to the qualified employees' total length of service with the Employer. Certain options exist to purchase credited service.

Plan Membership

Employee membership as of October 1, 2017, (the date of the most recent actuarial evaluation) was as follows:

| | |
|---|-----------|
| Inactive members: | |
| Members or beneficiaries currently receiving benefits | 3 |
| Members entitled to but not yet receiving benefits | 9 |
| Active plan members | 42 |
| Total | <u>54</u> |

Vesting

A member of the Plan vests after completing six (6) years of credited service

Pension Benefits

Any member who has attained the age of 55 with six years of credited service or 25 years of credited service, regardless of age, may retire with normal retirement benefits for life. Upon normal retirement a member will receive a benefit based on average monthly salary and credited service. Normal retirement date is the month in which the circumstances noted above occur.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan (Continued)

Early Retirement

A member who has attained age 50 and completed six years of credited service may retire at any time with reduced benefits. Upon early retirement a member will receive a benefit for life based on the accrued benefit reduced by 3% for each year prior to normal retirement.

Late Retirement

A member may continue to work past the normal retirement date.

Dollar Limitation

Annual benefits cannot exceed \$160,000.

Disability Retirement

If a member becomes totally and permanently disabled as provided by the Plan, the member may retire on a non-service incurred disability and be eligible for benefits only if the member has at least eight years of credited service. If disability is the result of a line of duty Injury a member may retire and receive retirement benefits regardless of length of service.

Death Benefits

Upon the death of a vested member, a survivor benefit will be payable to the designated beneficiary. The accrued benefit is payable for ten years. Upon the death of a non-vested member designated beneficiary will receive a refund of the member's accumulated contributions.

Vested Retirement Benefit

Normal retirement benefit is equal to 3% of members Average Final Compensation (AFC) which is one twelfth (1/12) of the AFC of the five (5) best years of credited service multiplied by number of years of credited service plus an additional benefit of \$5 per month multiplied by the number of years of credited service (see below).

Compensation is defined as cash compensation paid for services rendered including up to 300 hours of overtime excluding lump sum payments for unused leave time, effective October 1, 2012. Any member who terminates employment for reasons other than retirement, disability or death may be entitled to a benefit. If a member has more than six years of credited service, this benefit will be equal to the member's accrued benefit. If a member has less than six years of credited service, they will receive a refund of their own contributions.

The monthly benefit of each retiree and beneficiary receiving the above benefits under the Plan shall be increased by 3% at the beginning of each fiscal year.

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The District's net pension asset for the Firefighters' pension plan is measured as the total pension liability less the pension plans' fiduciary net position. At September 30, 2018, the District reported a net pension asset of \$4,355,124 related to the plan. The net pension asset at September 30, 2018 was measured as of September 30, 2017, using an annual actuarial valuation as of October 1, 2016 rolled forward to September 30, 2017 using standard update procedures. For the fiscal year ended September 30, 2018, the District recognized pension expense of \$1,219,739.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan (Continued)

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The changes in the Net Pension Asset of the District for year ended September 30, 2018 follow:

| | |
|--|------------------------------|
| Total pension liability | |
| Service cost | \$ 1,227,285 |
| Interest | 1,734,319 |
| Difference between expected and actual experience | (1,417,628) |
| Contributions - Buy Back | 43,503 |
| Benefit payments and refunds | <u>(117,882)</u> |
| Net change in total pension liability | 1,469,597 |
| Total pension liability - beginning | <u>21,209,968</u> |
| Total pension liability - ending (a) | <u><u>\$ 22,679,565</u></u> |
| Plan fiduciary net position | |
| Contributions - Employer | \$ 449,665 |
| Excess Contributions - Employer * | 167,918 |
| Contributions - State | 699,305 |
| Contributions - Employee | 112,022 |
| Contributions - Buy Back | 43,503 |
| Net investment income | 2,520,285 |
| Benefits payments and refunds | (117,882) |
| Administrative expense | <u>(157,893)</u> |
| Net Change in Plan Fiduciary Net Position | 3,716,923 |
| Plan Fiduciary Net Position - Beginning | <u>23,317,766</u> |
| Plan Fiduciary Net Position - Ending (b) | <u><u>\$ 27,034,689</u></u> |
| Net Pension Liability (Asset) - Ending (a) - (b) | <u><u>\$ (4,355,124)</u></u> |
| Plan Fiduciary Net Position as a Percentage of Total Pension Liability | 119.20% |
| Covered Employee Payroll | <u><u>\$ 3,734,059</u></u> |
| Net Pension Liability (Asset) as a Percentage of Covered Employee Payroll | -116.63% |

* Excess employer contributions were recorded as an unearned revenue liability by the pension fund in the year received but for purposes of measuring the net pension liability were considered as contribution revenue in the year received.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan (Continued)

Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At September 30, 2018 the District reported deferred outflows of resources and deferred inflows of resources related to the Firefighters' pension plan from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|-----------------------------------|----------------------------------|
| Changes due to: | | |
| Differences between expected and actual experience | \$ 1,024,104 | \$ (1,794,205) |
| Changes of assumptions | 457,189 | - |
| Net difference between projected and actual earnings on pension plan investments | - | (70,358) |
| Employer contributions subsequent to the measurement date | 1,313,562 | - |
| Balance as of September 30, 2018 | <u>\$ 2,794,855</u> | <u>\$ (1,864,563)</u> |

The deferred outflows of resources related to pensions, totaling \$1,313,562, resulting from District contributions to the Firefighters' pension plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending September 30: | Amount |
|------------------------------|----------------------------|
| 2019 | \$ 65,758 |
| 2020 | 108,562 |
| 2021 | (232,783) |
| 2022 | (173,845) |
| 2023 | (40,487) |
| Thereafter | (110,475) |
| Total | <u><u>\$ (383,270)</u></u> |

Actuarial Methods and Significant Assumptions

The total pension liability was determined by an actuarial valuation as of October 1, 2016 updated to September 30, 2017 using the following actuarial assumptions applied to all measurement periods.

| | |
|--------------------------------|---|
| Inflation | 2.70% |
| Salary increases | Service based - 5.50% - 15% |
| Investment Rate of Return | 7.75% |
| Mortality Rate Healthy Lives: | Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB. Male: RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant Blue Collar, Scale BB. |
| Mortality Rate Disabled Lives: | Female: 60% RP2000 Disabled Female set forward two years / 40% Annuitant White Collar with no setback, no projection scale. Male: 60% RP2000 Disabled Male setback four years / 40% Annuitant White Collar with no setback, no projection scale. |

The actuarial assumptions used in the October 1, 2016 valuation were based on the results of an actuarial experience study dated August 4, 2014.

NOTE 8 – RETIREMENT PLANS (Continued)

Firefighters' Pension Plan (Continued)

Actuarial Methods and Significant Assumptions

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2017, the measurement date, are summarized in the following table:

| Asset Class | Target Allocation | Long Term Expected Real Rate of Return |
|----------------------|-------------------|---|
| Domestic equity | 35.0% | 8.1% |
| International equity | 12.0% | 3.4% |
| Bonds | 28.0% | 3.6% |
| High yield bonds | 5.0% | 5.6% |
| Convertibles | 8.0% | 6.7% |
| Private real estate | 5.0% | 4.9% |
| MLPs | 5.0% | 9.1% |
| Cash | 2.0% | 0.7% |
| | <u>100.0%</u> | |

Discount Rate

The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability to changes in the discount rate, the following presents the District's net pension asset, calculated using a single discount rate of 7.75%, as well as what the plan's net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher:

| | 1% Decrease | Current Discount Rate | 1% Increase |
|-------------------------------|----------------|--------------------------|----------------|
| | 6.75% | 7.75% | 8.75% |
| Net pension liability (asset) | \$ (414,474) | \$ (4,335,124) | \$ (7,509,465) |

Defined Contribution Plan

The District maintains a single-employer defined contribution pension plan through Nationwide Insurance for the benefit of District employees who were non-firefighter employees of East Naples Fire Control and Rescue District hired after January 1, 1996. The plan is administered by the District. Changes to the plan may be made by trustees of the plan with cooperation from the Board of Fire Commissioners of the District. The plan is for full-time employees and has certain eligibility provisions. Pension expense related to this plan was for the fiscal year ended September 30, 2018 was \$44,415. The contribution rates for the fiscal year ended September 30, 2018 were 6.95% for Commissioners and 10.23% for civilians. Vesting occurs over six years at 20% per year beginning after 2 years of service for all participants except commissioners who are 100% vested upon entering plan. Forfeitures are disposed of in the plan year in which the forfeiture occurs. Forfeitures may first be used to pay administrative expenses. Forfeitures are allocated to all participants eligible to share in the allocations of District contributions or forfeitures in the same proportion that each participant's compensation for the plan year bears to the compensation of all participants for such year.

NOTE 9 – DEFERRED COMPENSATION PLAN

For fiscal year 1999, the Council adopted the Statement of Government Accounting Standards Board No. 32 "Reporting for Section 457 Deferred Compensation Plans", which requires the removal of the related asset and liability of the deferred compensation plan since such funds are held in trust and are not the property of the District. The District administers the plan. The District makes no contribution to this Plan.

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

OPEB Plan Provisions

Pursuant to Section 112.081, Florida Statutes, the District is required to permit eligible retirees and their eligible dependents to participate in the District's health insurance program at a cost to the retiree that is no greater than the cost at which coverage is available for active employees.

Certain retirees and employees who chose to freeze accrued benefits receive one month of retiree medical coverage for each 2 months of service. These employees also receive life insurance in an amount up to \$50,000 at the time of his or her severance of employment but not less than \$10,000 if under the age of 70. If the retiree is over the age of 70 they receive half of that amount. Other employees are in the District's Post-Employment Health Plan (PEHP) and as required by Florida Law, when they retire under age 65 are required to have access to their current health insurance plan if they pay the full premium. This is a benefit to retirees because the cost of health insurance for retirees under age 65 exceeds the full premium.

Employees hired prior to 7/1/2011 with 25 years of service or age 55 with 6 years of service can retire under the plan. Employees hired on or after 7/1/2011 with 30 years of service or age 60 with 8 years of service can retire under the plan.

The District has not set up a trust to prefund these benefits ("OPEB Plan"). They will pay benefits on a pay-as-you-go basis and not contribute to a trust. The PEHP assets are not considered OPEB Plan assets. The OPEB Plan does not issue a separate financial report.

At October 1, 2018, the actuarial valuation date, the following employees were covered by benefit terms:

| | |
|------------------------|------------|
| Active employees | 205 |
| Retirees in Pay Status | 49 |
| Total | <u>254</u> |

The net OPEB liability at September 30, 2018 was determined using the following actuarial assumptions:

| | |
|---------------------------------------|--|
| Valuation date | October 1, 2018 |
| Measurement date | September 30, 2018 |
| Actuarial cost method | Entry Age Normal |
| Discount rate | 3.83 percent |
| Inflation | 2.4 percent per year |
| Healthcare cost trend rates | 5.4 percent initial, grading down to the ultimate trend rate of 4.1 percent in FY 2080 |
| Demographic assumptions | Assumptions are based on Florida Retirement System assumptions. |
| Election Percentage and Age of Spouse | Actual spousal coverage is used for retirees, 66% of active participants are assumed to cover a spouse upon retirement; females assumed 3 years younger than male spouse. 10% of PEHP employees are assumed to elect to participate in the plan upon retirement/disability. |

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

Changes in the net OPEB liability during the fiscal year ended September 30, 2018 were as follows:

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a)-(b) |
|---|-------------------------------------|--|---------------------------------------|
| Balance as of September 30, 2017 | \$ 6,686,402 | \$ - | \$ 6,686,402 |
| Changes due to: | | | |
| Service cost | 78,835 | - | 78,835 |
| Interest | 222,187 | - | 222,187 |
| Contribution/Benefits Paid - Employer | - | 676,393 | 676,393 |
| Changes of Assumptions | (116,510) | - | (116,510) |
| Benefit Payments (net of retiree contributions) | (676,393) | (676,393) | (1,352,786) |
| Balance as of September 30, 2018 | <u>\$ 6,194,521</u> | <u>\$ -</u> | <u>\$ 6,194,521</u> |

For the year ended September 30, 2018 the District recognized OPEB expense of \$289,371. At September 30, 2018 the District reported deferred inflows of resources related to OPEB from the following sources:

| Description | Deferred Outflows of Resources | Deferred Inflows of Resources |
|----------------------------------|---|--|
| Changes due to: | | |
| Changes of assumptions | \$ - | \$ (104,859) |
| Balance as of September 30, 2018 | <u>\$ -</u> | <u>\$ (104,859)</u> |

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ending September 30: | Amount |
|--------------------------------------|---------------------|
| 2019 | \$ (11,651) |
| 2020 | (11,651) |
| 2021 | (11,651) |
| 2022 | (11,651) |
| 2023 | (11,651) |
| Thereafter | (46,604) |
| Total | <u>\$ (104,859)</u> |

Sensitivity of the net OPEB liability to changes in the discount rate and health-care cost trend rates- The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.83%) or 1-percentage-point higher (4.83%) than the current discount rate:

| 1% Decrease (2.83%) | Current Discount Rate (3.83%) | 1% Increase (4.83%) |
|------------------------------------|--|------------------------------------|
| <u>\$ 6,566,721</u> | <u>\$ 6,194,521</u> | <u>\$ 5,849,442</u> |

NOTE 10 – POST EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

Sensitivity of the net OPEB liability to the changes in the healthcare cost trend rates- The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (4.4 percent decreasing to 3.1 percent) or 1-percentage-point higher (6.4 percent decreasing to 5.1 percent) than the current healthcare cost trend rates:

| 1% Decrease (4.4% decreasing to 3.1%) | Healthcare Cost Trend Rates (5.4% Graded Down to 4.1%) | 1% Increase (6.4% decreasing to 5.1%) |
|---|--|---|
| \$ 5,797,885 | \$ 6,194,521 | \$ 6,642,851 |

NOTE 11 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There have been no claims from these risks that exceeded commercial insurance coverage over the past three years.

NOTE 12 – JOINT VENTURES

The District is involved in three joint venture agreements with Collier County and North Collier Fire Control and Rescue District. All of the joint ventures relate to the construction of various fire stations.

The first joint venture occurred in 1991 between the District and Collier County. The property construction cost division was allocated between the District and the County at 64.67% and 39.16%, respectively. Any shared expenses for common areas are paid using the usage percentages which are 60.84% for the District and 39.16% for the County. The agreement can be terminated if agreed to by both parties in writing.

The second joint venture occurred in 2001 between the District, North Collier Fire Control and Rescue District (North Collier) and Collier County. Each entity paid for one-third of the construction costs and are each responsible for one third of the expenses. The agreement may be terminated if agreed to by all of the parties in writing.

The third joint venture occurred in 2004 between the District and Collier County. The property construction cost division was 63% to the District and 37% to the County. However, the property is owned by the District. Expenses are shared in the same proportion. The agreement can be terminated with 60 days written notice by either party.

Both North Collier and Collier County are independent governmental entities and issue independent audited financial statements. Copies of the reports may be obtained from North Collier Fire Control and Rescue District, 1885 Veterans Park Drive, Naples, FL 34109. Tel (239)-597-3222 and Collier County Government, 8075 Lely Cultural Parkway Naples FL 34113. Tel (239)-252-3740.

NOTE 13– LITIGATION AND CLAIMS

Six employees v. Greater Naples Fire Rescue District

Nature of the litigation: Six employees filed an alleged unpaid overtime claim. The plaintiffs claim they are owed a total of \$579,069. This figure is subject to doubling if the court determines liquidated damages are appropriate. If the plaintiffs prevail the District may also be subject to additional the plaintiff's attorney fees and costs.

Progress of the case: The District filed an answer asserting the plaintiffs are exempt from overtime compensation and denying liability.

Evaluation of the likelihood of an unfavorable outcome and estimate of potential loss: Legal advice obtain by the District indicates that the claim is defensible; however, that it is too early to assess the likelihood of succeeding.

NOTE 14– FUND BALANCE COMMITTED TO FIRE CODE OFFICIAL'S OPEB

In a prior year, the Office of the Fire Code Official Collier County Fire Districts ("the Fire Code Official") dissolved. Prior to dissolution the District reported the Fire Code Official as a discretely presented component unit because the District administered it. Upon dissolution, the remaining assets of the Fire Code Official were disbursed amongst the participating entities with a portion retained by the District. The District retained a portion to pay for OPEB of retirees of the Fire Code Official. The portion retained is kept in a separate bank account by the District and recorded in the General Fund. The balance of these funds at September 30, 2018 is \$440,577 and is reported as committed to the fire code official's OPEB.

NOTE 15 – SUBSEQUENT EVENTS

The District was awarded a Staffing for Adequate Fire and Emergency Response (SAFER) Grant from the Federal Emergency Management Agency (FEMA). Pursuant to the grant the District is eligible to receive over \$4 Million for the addition of 14 operational employees over three years.

**GREATER NAPLES FIRE RESCUE DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| | Budgeted Amounts | | Actual | Variance with |
|--|------------------|---------------|---------------------|---------------------------------------|
| | Original | Final | Amounts | Final Budget - Positive/(Negative) |
| REVENUES | | | | |
| Ad valorem taxes | \$ 26,767,529 | \$ 27,874,118 | \$ 27,884,527 | \$ 10,409 |
| Charges for services | 691,305 | 879,385 | 954,746 | 75,361 |
| Interest | 30,000 | 77,150 | 80,774 | 3,624 |
| Rental and lease income | 152,180 | 131,572 | 131,382 | (190) |
| Grant revenue | 60,960 | 62,863 | 3,000 | (59,863) |
| Miscellaneous | 212,750 | 828,949 | 952,854 | 123,905 |
| Total revenues | 27,914,724 | 29,854,037 | 30,007,283 | 153,246 |
| EXPENDITURES | | | | |
| Current: | | | | |
| Public safety: | | | | |
| Personnel service | | | | |
| Salaries | 16,289,312 | 16,895,032 | 17,541,102 | (646,070) |
| Benefits | 8,547,694 | 9,365,323 | 9,259,669 | 105,654 |
| Operating expenditures: | | | | |
| Professional Services | 1,247,033 | 1,171,998 | 1,215,956 | (43,958) |
| Accounting - auditing | 27,700 | 31,500 | 31,500 | - |
| Communications and freight | 189,000 | 170,875 | 146,933 | 23,942 |
| Utility services | 179,260 | 30,000 | 199,469 | (169,469) |
| Insurance - general | 365,106 | 300,000 | 425,933 | (125,933) |
| Repair and maintenance | 692,200 | 980,220 | 922,714 | 57,506 |
| Fuels and lubricants | 196,500 | 270,150 | 252,952 | 17,198 |
| Operating supplies | 182,000 | 95,700 | 172,475 | (76,775) |
| Small Equipment | 165,427 | 141,910 | 289,759 | (147,849) |
| Uniforms | 217,200 | 158,500 | 155,120 | 3,380 |
| Books and dues | 238,975 | 176,949 | 201,833 | (24,884) |
| Other | 25,599 | 168,635 | 150,736 | 17,899 |
| Capital outlay | 768,727 | 808,652 | 3,151,054 | (2,342,402) |
| Debt service | 353,464 | 382,500 | 416,737 | (34,237) |
| Reserved for Contingency | 4,915,237 | 6,403,928 | - | 6,403,928 |
| Total expenditures | 34,600,434 | 37,551,872 | 34,533,942 | 3,017,930 |
| Excess (deficiency) of revenues over (under) expenditures | (6,685,710) | (7,697,835) | (4,526,659) | 3,171,176 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Sale of capital assets | 15,000 | 72,453 | 72,453 | - |
| MM63 Employee Cost Reimbursement | 600,000 | - | - | - |
| Lease proceeds | - | - | 2,549,900 | 2,549,900 |
| Appropriated funds | 6,070,710 | 7,625,382 | - | (7,625,382) |
| Total other financing sources (uses) | 6,685,710 | 7,697,835 | 2,622,353 | (5,075,482) |
| Net change in fund balances | \$ - | \$ - | (1,904,306) | \$ (1,904,306) |
| Fund balances - beginning, as restated (see Note 2) | | | 8,300,745 | |
| Fund balances - ending | | | <u>\$ 6,396,439</u> | |

See notes to required supplementary information

**GREATER NAPLES FIRE RESCUE DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE – BUDGET AND ACTUAL – MILE MARKER 63 FUND
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| | Budgeted Amounts <u>Original & Final</u> | Actual Amounts | Variance with Final Budget - Positive (Negative) |
|--|--|-------------------|---|
| REVENUES | | | |
| Grant Revenue | \$ 1,541,857 | \$ 1,276,301 | \$ (265,556) |
| Total revenues | <u>1,541,857</u> | <u>1,276,301</u> | <u>(265,556)</u> |
| EXPENDITURES | | | |
| Current: | | | |
| Personnel service | 850,000 | 808,568 | 41,432 |
| Personnel service - MM63 EMS | 412,000 | 385,338 | 26,662 |
| Operating expenditures | <u>279,857</u> | <u>82,395</u> | <u>197,462</u> |
| Total expenditures | <u>1,541,857</u> | <u>1,276,301</u> | <u>265,556</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>\$ -</u> | - | <u>\$ -</u> |
| Fund balances - beginning | | <u>-</u> | |
| Fund balances - ending | | <u>\$ -</u> | |

See notes to required supplementary information

**GREATER NAPLES FIRE RESCUE DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE – BUDGET AND ACTUAL – IMPACT FEE FUND
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget - Positive (Negative) |
|--|-----------------------------|----|---------------------|---|
| | <u>Original & Final</u> | | | |
| REVENUES | | | | |
| Impact fees | \$ 996,000 | \$ | 1,671,737 | \$ 675,737 |
| Interest | 5,500 | | 30,203 | 24,703 |
| Total revenues | <u>1,001,500</u> | | <u>1,701,940</u> | <u>700,440</u> |
| EXPENDITURES | | | | |
| Operating expenditures: | | | | |
| Small equipment | 60,000 | | 65,001 | (5,001) |
| Debt service | 360,960 | | 360,957 | 3 |
| Capital outlay | 950,000 | | 263,514 | 686,486 |
| Total expenditures | <u>1,370,960</u> | | <u>689,472</u> | <u>681,488</u> |
| Excess (deficiency) of revenues over (under) expenditures | (369,460) | | 1,012,468 | 1,381,928 |
| OTHER FINANCING SOURCES | | | | |
| Use of fund balance | 369,460 | | - | (369,460) |
| Total other financing sources | <u>369,460</u> | | <u>-</u> | <u>(369,460)</u> |
| Net change in fund balances | <u>\$ -</u> | | 1,012,468 | <u>\$ 1,012,468</u> |
| Fund balances - beginning | | | <u>4,123,296</u> | |
| Fund balances - ending | | | <u>\$ 5,135,764</u> | |

See notes to required supplementary information

**GREATER NAPLES FIRE RESCUE DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the general and special revenue funds. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board of Commissioners. The budgets approximate a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Commissioners. The general fund budget for the fiscal year ended September 30, 2018 was amended to increase revenues by \$1,939,313, increase other financing sources by \$1,012,125 and increase appropriations by \$2,951,438. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2018.

Operating budgets were also adopted for the District's Mile Marker 63 fund and impact fee fund. Actual Mile Marker 63 fund and impact fee fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2018.

**GREATER NAPLES FIRE RESCUE DISTRICT
FLORIDA RETIREMENT SYSTEM PENSION LIABILITY AND CONTRIBUTION SCHEDULES
SEPTEMBER 30, 2018
(UNAUDITED)**

**Schedule of the District's Proportionate Share of the Net Pension Liability -
Florida Retirement System Pension Plan
Last 10 Years (1) (2)**

| | 2018 | 2017 | 2016 | 2015 |
|---|---------------|---------------|---------------|--------------|
| District's proportion of the FRS net pension liability | 0.072% | 0.060% | 0.047% | 0.036% |
| District's proportionate share of the FRS net pension liability | \$ 21,647,507 | \$ 17,857,998 | \$ 11,934,891 | \$ 4,639,901 |
| District's covered employee payroll | \$ 8,970,403 | \$ 7,251,035 | \$ 5,428,969 | \$ 4,463,836 |
| District's proportionate share of the FRS net pension liability as a percentage of its covered employee payroll | 241.32% | 246.28% | 219.84% | 103.94% |
| FRS plan fiduciary net position as a percentage of the total pension liability | 84.26% | 83.89% | 84.88% | 92.00% |

**Schedule of the District's Proportionate Share of the Net Pension Liability -
Health Insurance Subsidy Pension Plan
Last 10 Years (1) (2)**

| | 2018 | 2017 | 2016 | 2015 |
|---|--------------|--------------|--------------|--------------|
| District's proportion of the HIS net pension liability | 0.037% | 0.031% | 0.025% | 0.021% |
| District's proportionate share of the HIS net pension liability | \$ 3,873,342 | \$ 3,313,097 | \$ 2,862,746 | \$ 2,126,479 |
| District's covered employee payroll | \$ 8,970,403 | \$ 7,251,035 | \$ 5,428,969 | \$ 4,463,836 |
| District's proportionate share of the HIS net pension liability as a percentage of its covered employee payroll | 43.18% | 45.69% | 52.73% | 47.64% |
| HIS plan fiduciary net position as a percentage of the total pension liability | 2.15% | 1.64% | 0.97% | 0.50% |

(1) The amounts presented for each year were determined as of the measurement date, June 30.

(2) Information is only available for the years presented.

**GREATER NAPLES FIRE RESCUE DISTRICT
FLORIDA RETIREMENT SYSTEM PENSION LIABILITY AND CONTRIBUTION SCHEDULES
SEPTEMBER 30, 2018
(UNAUDITED)**

**Schedule of the District Contributions -
Florida Retirement System Pension Plan
Last 10 Fiscal Years (1) (2)**

| | 2018 | 2017 | 2016 | 2015 |
|--|--------------|--------------|--------------|--------------|
| Contractually required FRS contribution | \$ 1,802,309 | \$ 1,511,669 | \$ 1,031,152 | \$ 824,264 |
| FRS contributions in relation to the contractually required contribution | (1,802,309) | (1,511,669) | (1,031,152) | (824,264) |
| FRS contribution deficiency (excess) | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered employee payroll | \$ 9,053,926 | \$ 8,035,384 | \$ 5,783,772 | \$ 4,671,619 |
| FRS contributions as a percentage of covered employee payroll | 19.91% | 18.81% | 17.83% | 17.64% |

**Schedule of the District Contributions -
Health Insurance Subsidy Pension Plan
Last 10 Fiscal Years (1) (2)**

| | 2018 | 2017 | 2016 | 2015 |
|--|--------------|--------------|--------------|--------------|
| Contractually required HIS contribution | \$ 150,297 | \$ 133,389 | \$ 96,011 | \$ 89,164 |
| HIS contributions in relation to the contractually required contribution | (150,297) | (133,389) | (96,011) | (89,164) |
| HIS contribution deficiency (excess) | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| District's covered employee payroll | \$ 9,053,926 | \$ 8,035,384 | \$ 5,783,772 | \$ 4,671,619 |
| HIS contributions as a percentage of covered employee payroll | 1.66% | 1.66% | 1.66% | 1.91% |

(1) The amounts presented for each fiscal year were determined as of September 30.

(2) Information is only available for the years presented.

**GREATER NAPLES FIRE RESCUE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS -
FIREFIGHTERS' PENSION PLAN
LAST TEN FISCAL YEARS*
(UNAUDITED)**

| Fiscal year ending September 30, Measurement date September 30, | 2018 2017 | 2017 2016 | 2016 2015 | 2015 2014 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|
| Total pension liability | | | | |
| Service cost | \$ 1,227,285 | \$ 1,229,729 | \$ 1,309,059 | \$ 1,076,925 |
| Interest | 1,734,319 | 1,538,231 | 1,249,582 | 1,073,926 |
| Difference between expected and actual experience | (1,417,628) | (686,689) | 1,408,146 | - |
| Assumption changes | - | 587,813 | - | - |
| Contributions - Buy Back | 43,503 | - | - | - |
| Benefit payments and refunds | (117,882) | (155,063) | (170,839) | (62,080) |
| Net change in total pension liability | 1,469,597 | 2,514,021 | 3,795,948 | 2,088,771 |
| Total pension liability - beginning | 21,209,968 | 18,695,947 | 14,899,999 | 12,811,228 |
| Total pension liability - ending (a) | \$ 22,679,565 | \$ 21,209,968 | \$ 18,695,947 | \$ 14,899,999 |
| Plan fiduciary net position | | | | |
| Contributions - Employer | \$ 449,665 | \$ 575,788 | \$ 517,177 | \$ 506,016 |
| Excess Contributions - Employer** | 167,918 | - | - | - |
| Contributions - State | 699,305 | 531,384 | 661,600 | 720,074 |
| Contributions - Employee | 112,022 | 107,493 | 113,635 | 110,558 |
| Contributions - Buy Back | 43,503 | - | - | - |
| Net investment income | 2,520,285 | 1,918,305 | (143,909) | 1,574,687 |
| Benefits payments and refunds | (117,882) | (155,063) | (170,839) | (62,080) |
| Administrative expense | (157,893) | (160,474) | (163,984) | (164,656) |
| Net Change in Plan Fiduciary Net Position | 3,716,923 | 2,817,433 | 813,680 | 2,684,599 |
| Plan Fiduciary Net Position - Beginning | 23,317,766 | 20,500,333 | 19,686,653 | 17,002,054 |
| Plan Fiduciary Net Position - Ending (b) | \$ 27,034,689 | \$ 23,317,766 | \$ 20,500,333 | \$ 19,686,653 |
| Net Pension Liability (Asset) - Ending (a) - (b) | \$ (4,355,124) | \$ (2,107,798) | \$ (1,804,386) | \$ (4,786,654) |
| Plan Fiduciary Net Position as a Percentage of Total Pension Liability | 119.20% | 109.94% | 109.65% | 132.13% |
| Covered Employee Payroll | \$ 3,734,059 | \$ 3,583,083 | \$ 3,787,836 | \$ 3,685,271 |
| Net Pension Liability (Asset) as a Percentage of Covered Employee Payroll | -116.63% | -58.83% | -47.64% | -129.89% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available will be presented.

** Excess employer contributions were recorded as an unearned revenue liability by the pension fund in the year received but for purposes of measuring the net pension liability were considered as contribution revenue in the year received.

**GREATER NAPLES FIRE RESCUE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF ACTUARIALLY DETERMINED CONTRIBUTIONS -
FIREFIGHTERS' PENSION PLAN
LAST TEN FISCAL YEARS*
(UNAUDITED)**

| Fiscal Year | (1) Actuarially Determined Contribution (ADC) | (2) Contributions in relation to the ADC | (3) Difference Between (1) and (2) | Covered Employee Payroll | Column (2) as a Percentage of Covered Payroll |
|-------------|---|---|---------------------------------------|-----------------------------|---|
| 2014 | \$ 1,226,090 | \$ 1,226,090 | \$ - | \$ 3,685,271 | 33.27% |
| 2015 | 1,178,777 | 1,178,777 | - | 3,787,836 | 31.12% |
| 2016 | 1,107,172 | 1,107,172 | - | 3,583,083 | 30.90% |
| 2017 | 1,148,970 | 1,316,888 | (167,918) | 3,734,059 | 35.27% |
| 2018 | 1,224,718 | 1,204,513 | 20,205 | 3,876,917 | 31.07% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information for those years for which information is available will be presented.

**GREATER NAPLES FIRE RESCUE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE DISTRICT'S NET OPEB LIABILITY
AND RELATED RATIOS
SEPTEMBER 30, 2018
(UNAUDITED)**

| | <u>2018</u> |
|---|---------------------|
| Total OPEB Liability | |
| Service cost | \$ 78,835 |
| Interest | 222,187 |
| Assumption changes | (116,510) |
| Benefit payments and refunds | (676,393) |
| Net change in total OPEB liability | (491,881) |
| Total OPEB liability - beginning | 6,686,402 |
| Total OPEB liability - ending (a) | <u>\$ 6,194,521</u> |
| Plan Fiduciary Net Position | |
| Net change in plan fiduciary net position | |
| Contributions - employer | \$ 676,393 |
| Benefit payments (net of retiree contributions) | \$ (676,393) |
| Plan fiduciary net position - beginning | - |
| Plan fiduciary net position - ending (b) | <u>\$ -</u> |
| District's net OPEB liability - ending (a) - (b) | <u>\$ 6,194,521</u> |
| Plan fiduciary net position as a percentage of total OPEB liability | 0.00% |
| Covered payroll | \$ 15,916,631 |
| Net OPEB liability as a percentage of covered payroll | 38.92% |
| Information is only available for the years presented | |



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Board of Commissioners
Greater Naples Fire Rescue District
Naples, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the remaining fund information of Greater Naples Fire Rescue District, Naples, Florida ("District") as of and for the fiscal year ended September 30, 2018, which collectively comprise the District's basic financial statements and have issued our report thereon dated June 21, 2019, which includes an emphasis of matter paragraph. Other auditors audited the financial statements of the District's Firefighters' Pension Plan, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated June 21, 2019.

The District's responses to the findings identified in our audit are described in the accompanying Management Letter. We did not audit the District's responses and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

June 21, 2019



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED
BY CHAPTER 10.550 RULES OF THE AUDITOR GENERAL**

To the Board of Commissioners
Greater Naples Fire Rescue District
Naples, Florida

Report on Compliance for the Major State Project

We have audited Greater Naples Fire Rescue District's, Naples, Florida (the "District") compliance with the types of compliance requirements described in the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on the District's major state project for the fiscal year ended September 30, 2018. The District's major state project is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with state statutes, laws, regulations, and the terms and conditions of its state awards applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the District's major state project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; and Chapter 10.550, Rules of the Auditor General. Those standards and Chapter 10.550 Rules of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state project occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major state project. However, our audit does not provide a legal determination of the District's compliance.

Opinion on the Major Federal Program and State Project

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major state project for the fiscal year ended September 30, 2018.

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major state project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

June 21, 2019

**GREATER NAPLES FIRE RESCUE DISTRICT
SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE
FISCAL YEAR ENDED SEPTEMBER 30, 2018**

| State Agency, <i>State Project</i> | CSFA Number | Expenditures |
|--|----------------|---------------------|
| STATE FINANCIAL ASSISTANCE | | |
| Florida Department of Transportation | | |
| <i>Alligator Alley Mile Marker 63 Fire Station</i> | 55.036 | \$ 1,276,301 |
| Total Expenditures of State Financial Assistance | | <u>\$ 1,276,301</u> |

See accompanying notes to schedule of expenditures of state financial assistance.

**GREATER NAPLES FIRE RESCUE DISTRICT
NOTES TO SCHEDULE OF STATE FINANCIAL ASSISTANCE**

NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures state financial assistance includes the state grant activity of Greater Naples Fire Rescue District, Naples, Florida (the "District") under the state project for the fiscal year ended September 30, 2018. The information in this schedule is presented in accordance with the requirements of Chapter 10.550, Rules of the Auditor General. Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting.

**GREATER NAPLES FIRE RESCUE DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS -
STATE PROJECTS
FISCAL YEAR ENDED SEPTEMBER 30, 2018**

A. SUMMARY OF AUDITOR'S RESULTS

1. The auditor's report expresses an unmodified opinion on the financial statements of Greater Naples Fire Rescue District, Naples, Florida (the "District").
2. No significant deficiencies relating to the audit of the financial statements are reported in the independent auditor's report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the District were disclosed during the audit.
4. No significant deficiencies relating to the audit of the major state project are reported in the independent auditor's report on compliance for each major State project and on internal control over compliance required by Chapter 10.550, rules of the Auditor General.
5. The independent auditor's report on compliance with requirements that could have a direct and material effect on the state project for the District expresses an unmodified opinion.
6. Audit findings relative to the state project for the District are reported in Parts C and D of this Schedule.
7. The state project tested as a major project include:

| <u>State Project</u> | <u>CSFA#</u> |
|---|--------------|
| Florida Department of Transportation Alligator Alley Mile Marker 63 Fire Station | 55.036 |

8. The dollar threshold used to distinguish between Type A or Type B for major state projects was \$750,000.

B. FINDINGS –FINANCIAL STATEMENTS AUDIT

See Report to Management

C. FINDINGS AND QUESTIONED COSTS – STATE PROJECTS

None

D. OTHER ISSUES

1. No corrective action plan is required because there were no findings required to be reported under the Florida Single Audit Act.

E. PRIOR YEAR FINDINGS - MAJOR STATE PROJECTS

None



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Commissioners
Greater Naples Fire Rescue District
Naples, Florida

We have examined Greater Naples Fire Rescue District, Naples, Florida ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2018. Management is responsible for District's compliance with those requirements. Our responsibility is to express an opinion on District's compliance based on our examination. We were not engaged to audit the financial statements of the District's Firefighters' Pension Plan; accordingly, we did not examine the District's Firefighters' Pension Plan's compliance with the requirements of Section 218.415, Florida Statutes, required by Rule 10.556(10) of the Auditor General of the State of Florida. This report does not include a report on the District's Firefighter's Pension Plan's compliance with the requirements of Section 218.415, Florida Statutes, required by Rule 10.556(10) of the Auditor General of the State of Florida.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced in Section 218.415, Florida Statutes. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2018.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Commissioners of Greater Naples Fire Rescue District, Naples, Florida and is not intended to be and should not be used by anyone other than these specified parties.

June 21, 2019



**MANAGEMENT LETTER PURSUANT TO THE RULES OF
THE AUDITOR GENERAL FOR THE STATE OF FLORIDA**

To the Board of Commissioners
Greater Naples Fire Rescue District
Naples, Florida

Report on the Financial Statements

We have audited the accompanying basic financial statements of Greater Naples Fire Rescue District ("District") as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated June 21, 2019, which includes an emphasis of matter paragraph. Other auditors audited the financial statements of the District's Firefighters' Pension Plan, as described in our report on the District's financial statements. This report does not include other auditors' management letter reported separately by those auditors.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 21, 2019, should be considered in conjunction with this management letter.

Purpose of this Letter

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General for the State of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.**
- II. Status of prior year findings and recommendations.**
- III. Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Commissioners of Greater Naples Fire Rescue District and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank Greater Naples Fire Rescue District and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

June 21, 2019

REPORT TO MANAGEMENT

I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

2018-01: MM63 Tracking

Observation: Although the District did not initially set up the MM63 fund correctly and did not record revenue and receivable transactions related to the MM63 fund correctly, during the audit, the District was able to research and adjust the MM63 fund to correctly present it. We noted that the District could improve the tracking of MM63 in a way that would allow it to more efficiently monitor and present the MM63 fund throughout the year.

Recommendation: A separate bank account should be set up for the MM63 fund. Labor costs should be allocated to MM63 every pay period and the corresponding due to/from accounts updated. MM63 non-labor and paramedic expenses should be paid directly out of the MM63 bank account. MM63 grant reimbursements should be deposited into the MM63 bank account only. Due to/from accounts should be set up to handle the payroll paid by the general fund and allocated to MM63. MM63 should reimburse the general fund periodically to clear out the due to/from accounts. Proper cutoff and closing procedures should be performed monthly. As the county paramedic invoices will arrive too late for the monthly cutoff period those expenditures should be estimated and accrued monthly.

Reference Number for Prior Year Finding: Not applicable.

Management response: Management has taken steps to increase efficiency by creating a separate bank account, opened May 2019, all subsequent reimbursement deposits are made only to this bank account. Implemented in October 2018, a MM63 fund was created to help efficiently track income and expenses and record the do to/from transactions. Additionally, the District began in June 2019 paying all non-labor expenses from the mm63 only bank account.

2018-02: Accounting Software and Processes

Observation: As the District has grown through mergers, annexations, and interlocal management agreements, the complexity and volume of accounting information has increased. The District staff use elaborate spreadsheets to calculate payroll and then manually enter amounts into the accounting software system. Several payroll and other accounting processes also rely on a custom Filemaker Pro application. The payroll process and other accounting processes could be more efficient and automated. Additionally, the District's accounting software is not designed to handle governmental fund accounting. Currently, in the District's accounting software each fund has its own file in and is not automatically integrated. Any transactions between funds have to be manually tracked and adjusted in several places concurrently. Typically, a governmental accounting software system is set up so that there is one file with several funds that are automatically integrated.

Recommendation: The District should consider updating its accounting software system to a governmental accounting software system where each fund is automatically integrated. The District should consider taking advantage of the implementation of a new software system to implement new more efficient payroll and other accounting processes.

Reference Number for Prior Year Finding: Not applicable.

Management response: The District has considered several software options over the past few years, having demonstrations and quotes developed specifically for the District, to find that the benefit to switching programs does not outweigh the costs. The District's limited operating budget adds additional limitations. The District also previously contracted the current software provider to make the current system mirror as closely as possible the chart of accounts in the Florida local governments uniform accounting systems manual.

While the District has invested in a new attendance program, its current limitations are met with facilitating various pay and incentive constraints of the current CBA.

REPORT TO MANAGEMENT (Continued)

2018-03 Accounting Procedures Manual

Observation: As the District has grown through mergers, annexations, and interlocal management agreements, the complexity of the accounting functions and implementation of new policies has increased. In addition, we noted that the District lacks certain policies and procedures related to their IT operations.

Recommendation: The District should continuously review and update its accounting procedures manual continuously and ensure that it covers current practice for all key accounting functions including payroll, purchasing, receipts, customer billings, disbursements, accounts receivable, and accounts payable functions. The District should establish an IT policy for onboarding and termination. The District should establish a password policy. The details of how these and other IT policies are implemented should be documented in an IT procedures manual.

Reference Number for Prior Year Finding: Not applicable.

Management response: The District will continuously review and update its accounting procedures manual. Management will develop and implement recommended IT policies and update its procedures manual.

II. PRIOR YEAR FINDINGS

2017-01 Procurement documentation

Current Status: Recommendation has been implemented.

III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2017, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2018, except as noted above.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2018.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.

REPORT TO MANAGEMENT (Continued)

5. The District has not met one or more of the financial emergency conditions described in Section 218.503(1), Florida Statutes.
6. We applied financial condition assessment procedures and no deteriorating financial conditions were noted as of September 30, 2018. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.